

Political Science 4501F/9714A
MULTILEVEL GOVERNANCE
SSC 4103
Mondays, 11:30-1:30

Andrew Sancton
SSC 4103

e-mail: asancton@uwo.ca
phone: (519) 850-2985

Office hours: Mondays 1:30 – 3:30 p.m. or by chance or appointment

The purpose of this course is to introduce students to multilevel governance (MLG); that is, public decision-making which involves governments at various levels and non-governmental agents as well. We are interested in the forces conducive to this kind of decision-making structure, and in the general patterns and dynamics that it manifests. We will consider all levels of government, and cases from Canada, the United States, Europe (EU) and perhaps Australia.

Evaluation

Each student will make one class presentation related to the topics below (10%) and will submit a written report one week later (20%). A research paper on a different topic (50%) must be submitted by December 14 at the latest. Students will also be graded on the quantity and quality of class participation (20%). Further details provided in class and on OWL

Readings

An important book for this course is: Sergio Fabbrini, *Which European Union? Europe after the Euro Crisis* (Cambridge: Cambridge University Press, 2015). Its approach helps structure the course and readings from it are required in the first four sessions. A Kindle version is available from Amazon for \$30 for those wishing easy access to the entire book. However, the Fabbrini readings and other book chapters are posted on the course website in OWL. All of the journal articles and some other material is available online through the Weldon Library.

OUTLINE

September 14: Introduction

Fabbrini, Preface

Simona Piattoni, *The Theory of Multi-level Governance: Conceptual, Empirical, and Normative Challenges* (Oxford: Oxford University Press, 2010), Introduction

Liesbet Hooghe and Gary Marks, "Unraveling the Central State, but How? Types of Multi-Level Governance", *American Political Science Review* 97, no. 2 (2003):233-243.

September 21: International Agreements and MLG

Fabbrini, ch.4

Stephen Clarkson, *Does North America Exist: Governing the Continent after NAFTA and 9/11* (Toronto: University of Toronto Press, 2008), ch. 2 & 3

September 28: Comparing the European Union and the United States

Fabbrini, pp. 150-3, 187-9, and 205-18

Alberta M. Sbragia, "Intergovernmental relations or multi-level governance? Transatlantic comparisons and reflections" in Edoardo Ongaro *et al*, eds., *Governance and Intergovernmental Relations in the European Union and the United States* (Cheltenham UK: Edward Elgar, 2010), ch.2

Pier Domenico Tortola, "Federalism, the State, and the City: Explaining "City Welfare" in the United States and the European Union" *Publius: the Journal of Federalism*, 43-4 (2013): 648-75

October 5: Parliamentary federations: Canada

Fabbrini, pp.178-84

Simmons, Julie M. Simmons and Peter Graefe, "Assessing the Collaboration That Was "Collaborative Federalism" 1996-2006", *Canadian Political Science Review* 7, no. 1 (2006): 25-36.

Robert Young. 2006. 'Open Federalism and Canadian Municipalities,' in Keith G. Banting *et al.*, *Open Federalism: Interpretations, Significance* (Kingston: Institute of Intergovernmental Relations), 7-24.

Anna Lennox Esselment, "A Little Help from My Friends: The Partisan Factor and Intergovernmental Negotiations in Canada" *Publius: the Journal of Federalism*, 43-4 (2013): 701-27

October 19: Fiscal federalism, debt, and Greece

Jonathan A. Rodden, *Hamilton's Paradox: The Promise and Peril of Fiscal Federalism* (Cambridge: Cambridge University Press, 2006), ch. 2 and 3

Kyle Hanniman, *Calm Counsel: Fiscal federalism and Provincial Credit Risk* (Toronto: The Mowat Centre, 2015), available at: http://mowatcentre.ca/wp-content/uploads/publications/Calm_Counsel.pdf

"Greece's Debt Crisis Explained" *New York Times* 27 July 2015, available at: <http://nyti.ms/1SZdaI0>

October 26: Multilevel governance in Toronto

Martin Horak, "Success and Failure in Multilevel Governance in Toronto" in Martin Horak and Robert Young, eds., *Sites of Governance: Multilevel Governance and Policy Making in Canada's Big Cities* (Montreal & Kingston: McGill-Queen's University Press, 2012), ch. 9.

Christopher Sanderson and Pierre Filion, "The Development of the Toronto Waterfront: Federal Presence, Institutional Complexity, and Planning Outcomes" in Michael C. Ircha and Robert Young, eds., *Federal Property Policy in Canadian Municipalities* (Montreal and Kingston: McGill-Queen's University Press, 2013), ch. 5.

Gabriel Eidelman, *Three's Company: A Review of Waterfront Toronto's Tri-governmental Approach to Revitalization* (Toronto: The Mowat Centre, 2013) http://mowatcentre.ca/wp-content/uploads/publications/79_threes_company.pdf

November 2: Governance by special-purpose body – water

Megan Mullin, *Governing the Tap: Special District Governance and the New Politics of Water* (Cambridge MA: MIT Press, 2009) ch. 1,2,and 7

Andrew Sancton and Teresa Janik, “Provincial-local Relations and Drinking Water in Ontario”, Commissioned Paper 3, The Walkerton Inquiry (Toronto 2002)
http://www.archives.gov.on.ca/en/e_records/walkerton/part2info/commissuepapers/1Inmartin/23-Martin.pdf

Joseph Lyons, “Conservation authority board composition and watershed management in Ontario”, *Canadian Public Administration* 58-2 (June 2015): 315-32

Victoria Coffin, David W. Poulton and Casey Vander Ploeg, *Our Water and NAFTA: Implications for the Use of Market-based Instruments for Water Resources Management*, Canada West Foundation, July 2011. [http://cwf.ca/pdf-docs/publications/Our Water and NAFTA July 2011.pdf](http://cwf.ca/pdf-docs/publications/Our_Water_and_NAFTA_July_2011.pdf)

November 9: Regional economic development

Ian Bache, *Europeanization and Multilevel Governance: Cohesion Policy in the European Union and Britain* (Lanham MD: Rowman and Littlefield, 2008), ch.4

Donald J. Savoie, *Visiting Grandchildren: Economic Development in the Maritimes* (Toronto: University of Toronto Press, 2006), ch. 1, 3, and 11.

November 16: Climate change policy

Sebastian Oberthur, “The European Union’s Performance in the Internatuional Climate Change Regime”, *European Integration* 33-6 (Nov. 2011): 667-82

Mark Winfield and Douglas Macdonald, “Federalism and Canadian Climate Change Policy” in Herman Bakvis and Grace Skogstad, eds. *Canadian Federalism: Performance, Effectiveness, and Legitimacy*, Third edn. (Toronto: Oxford University Press, 2012), ch. 13

November 23: Indigenous peoples

Martin Papillon, “Adapting Federalism: Indigenous Multilevel Governance in Canada and the United States”, *Publius: The Journal of Federalism* 42-2 (2012), 289-312

Christopher Alcantara and Jen Nelles, “Indigenous Peoples and the State in Settler Societies: Toward a More Robust Definition of Multilevel Governance”, *Publius: The Journal of Federalism* 44-1 (2014), 183-204

Chris Anderson and Jenna Strachan, “Urban Aboriginal Programming in a Coordination Vacuum: The Alberta (Dis)Advantage” in Evelyn Peters, ed., *Urban Aboriginal Policy Making in Canadian Municipalities* (Montreal & Kingston: McGill-Queen's University Press, 2011), 127-59

November 30: Migration and immigration settlement

Bernhard Perching, “The Development of EU Immigration and Integration Policy and Its Consequences for Legal and Illegal Immigrants”; Angela Huemer, “Safety and Rscue at Sea: Contentious Legal issues and Their potential Detrimental Effect on Boat People”; and Katherine Fennelly, “Attitudes toward Immigrants in the U.S.: Framing

and Political Polarization” in Vedran Dzihic and Thomas Schmidinger eds., *Looming Shadows, Migration and Integration at a Time of Upheaval: European and American Perspectives* (Washington DC: Centre for Transatlantic Relations at the Johns Hopkins University, 2011), ch. 2,3, and 14

Keith G. Banting, “Remaking Immigration: Asymmetric Decentralization and Canadian Federalism” in Herman Bakvis and Grace Skogstad, eds. *Canadian Federalism: Performance, Effectiveness, and Legitimacy*, Third edn. (Toronto: Oxford University Press, 2012), ch. 14

Serena Kataoka and Warren Magnusson “Immigrant Settlement Policy in British Columbia” in Erin Tolley and Robert Young, eds., *Immigrant Settlement Policy in Canadian Municipalities* (Montreal & Kingston: McGill-Queen's University Press, 2011), ch. 6

December 7: Housing and Homelessness

Fran Klodawsky and Leonore Evans, “Homelessness on the Federal Agenda: Progressive Architecture but No Solution in Sight” in Katherine A. Graham and Caroline Andrew, eds., *Canada in Cities: The Politics and Policy of Federal-Local Governance* (Montreal and Kingston: McGill-Queen’s University Press, 2014), ch. 4

Ron Kneebone *et al* “Who are the Homeless? Numbers, trends and characteristics of those without homes in Calgary” School of Public Policy at the University of Calgary Research Papers, 8-11 (March 2015) available at:
<http://www.policyschool.ucalgary.ca/sites/default/files/research/who-are-homeless-kneebone-bell-jackson-jadidzadeh.pdf>

Federation of Canadian Municipalities, “Built to Last: Strengthening the Foundations of Housing Policy in Canada” (May 2015) available at:
[http://www.fcm.ca/Documents/reports/FCM/Built to Last Strengthening the foundations of housing in Canada EN.pdf](http://www.fcm.ca/Documents/reports/FCM/Built_to_Last_Strengthening_the_foundations_of_housing_in_Canada_EN.pdf)